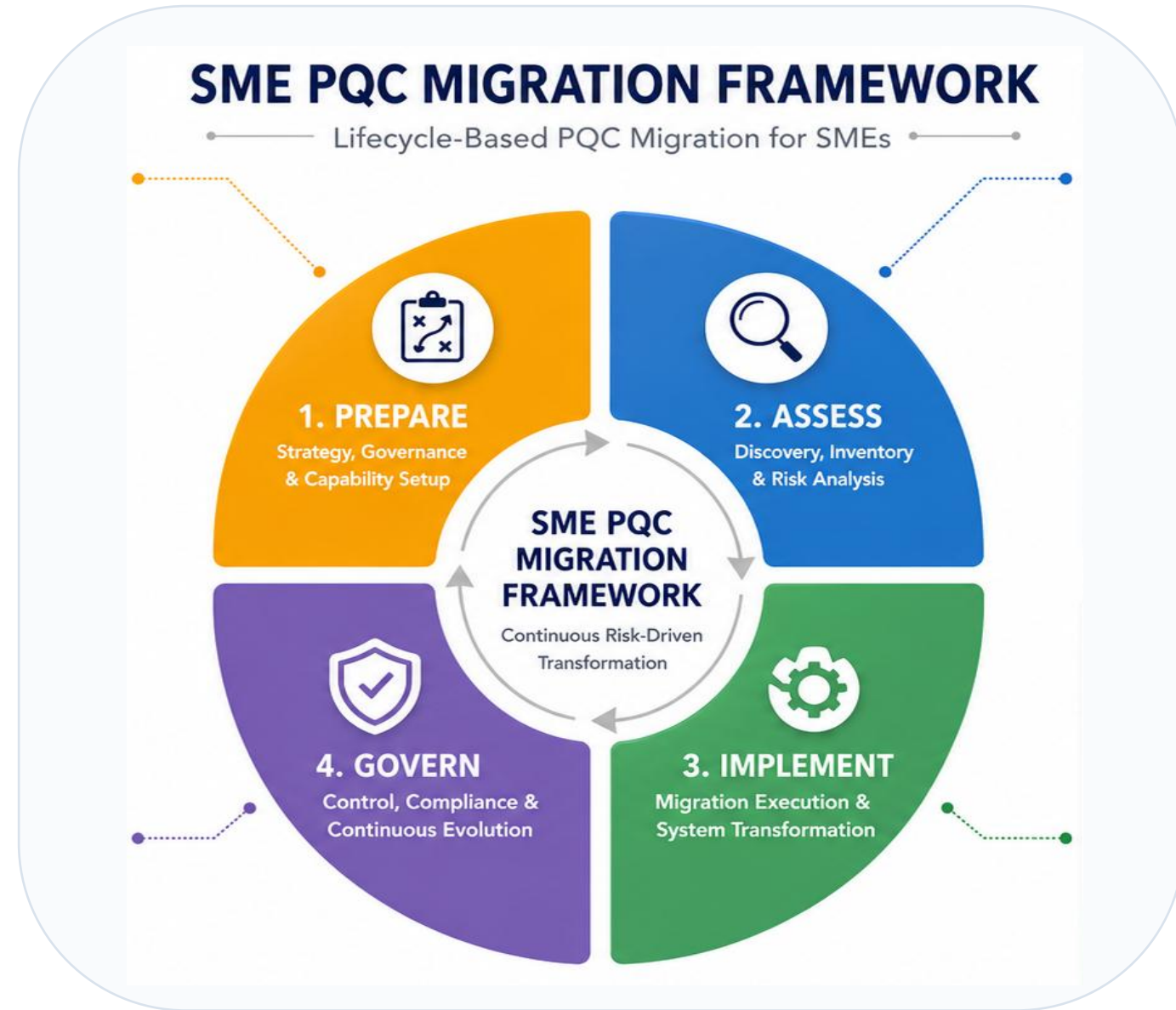


# Translating PQC Roadmaps into an Actionable SME Migration Framework

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# Why this research study matters

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## The problem

- PQC guidance exists, but it is fragmented, high-level, and primarily designed for gov departments and large enterprises.
- SMEs face the same cryptographic risk with fewer security specialists, less formal governance, and tighter budgets.
- Vendor, cloud, and supply-chain dependencies make migration harder to interpret and sequence.

## Core research gap

- The missing piece is not awareness of PQC importance and its urgency.
- **It is the lack of an SME-executable migration path.**

## Project objective

Develop an actionable, evidence-based, SME-specific PQC migration framework that translates existing guidance documents into a structured, prioritised, and implementable roadmap aligned with SME constraints.

## Design principle

Human-in-the-Loop Generative AI-assisted text analytics approach to shape a rigorous, traceable & reproducible process translating existing guidance into an actionable PQC migration framework.

Enterprise  
guidance docs



SME action framework

# Analytical approach

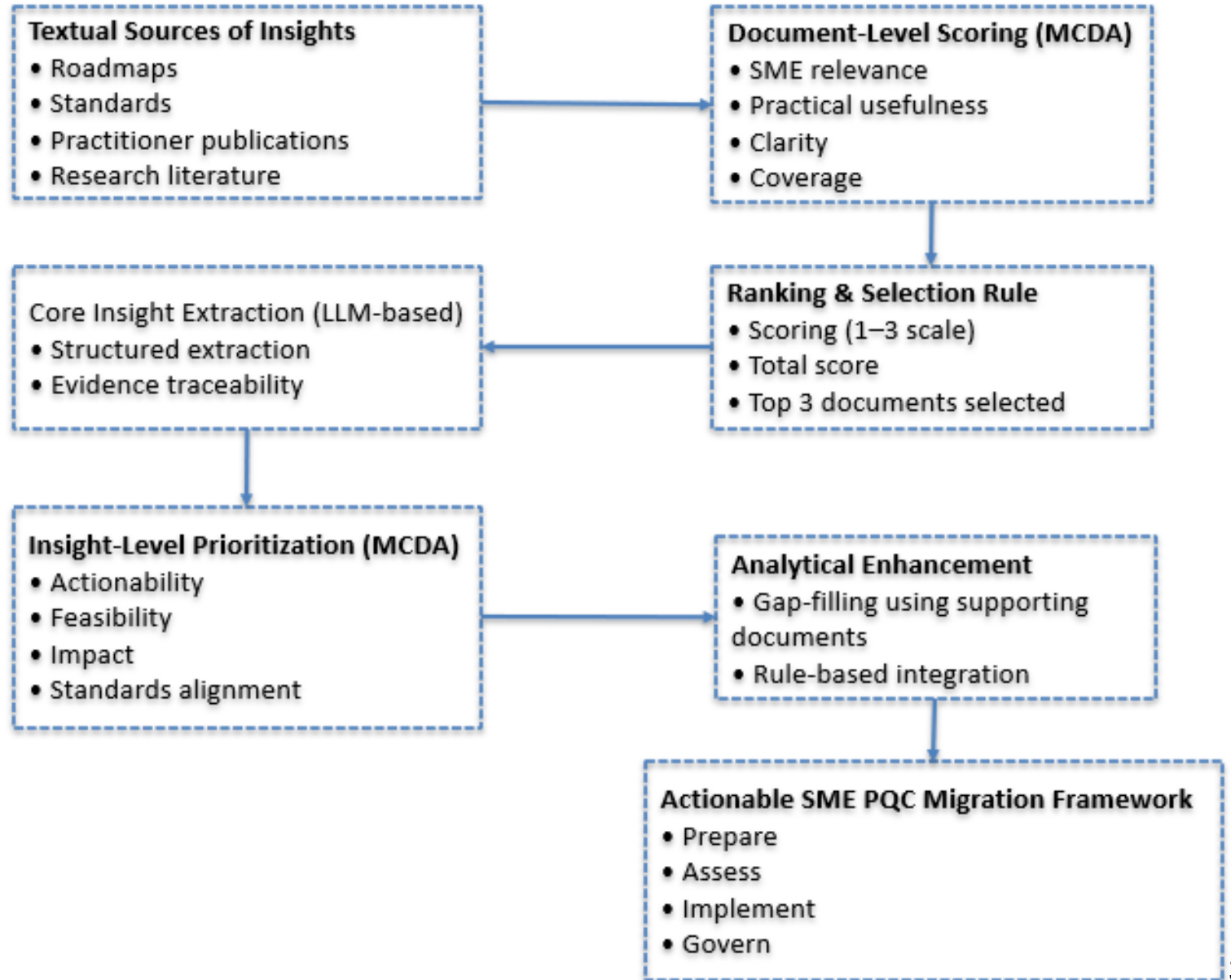
## How the framework was built

- Structured documentary analysis of
  - *PQC roadmaps*
  - *Standards*
  - *Practitioner frameworks*
  - *Academic studies*
- Controlled LLM-assisted extraction of migration actions.
- Multi-Criteria Decision Analysis (MCDA) and human validation to retain only the most relevant SME-feasible, high-impact actions.

## Methodological contribution

A replicable pipeline for converting diverse PQC guidance documents into decision-ready organisational actions.

## Analytics Methodology for Shaping an SME PQC Migration Framework



# Source selection

## Initial corpus

**4** Roadmaps

**3** Standards

**25** Practitioner docs

**20** Academic studies

### Selection rule

MCDA screening of the 52 documents based on relevance to SMEs, practical usefulness, clarity, and scope.

## 17 high-value documents selected for deeper insights

### Selected set

- 4 roadmaps (baseline)
- 3 standards (normative guidance)
- 6 practitioner docs (actionable advice)
- 4 academic articles (research insights)

### Highest ranked documents

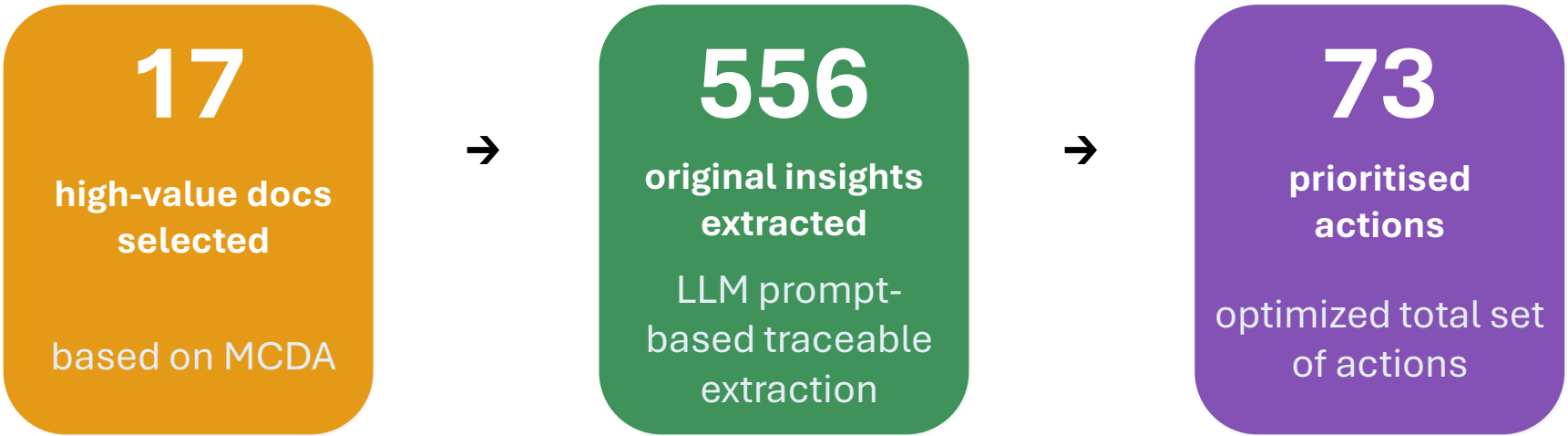
- Ultimate Guide to PQC
- IBM–NCSC roadmap
- TNO guidance
- A Banker’s Guide to Quantum-Safe Cryptography, Part 3: Roadmap
- Practical Quantum Technologies – Canada Landscape, etc.

### Key pattern from MCDA results

Practitioner documents produced the strongest implementation-level guidance, while roadmaps and standards provided structural and compliance anchors.

# From evidence to action

## The synthesis pipeline



Criteria for selecting  
the 73 actions

Actionability

Feasibility in  
SME context

Impact on PQC  
readiness

Alignment with  
PQC standards

# Distribution of the 73 prioritised actionable insights into 4 natural phases



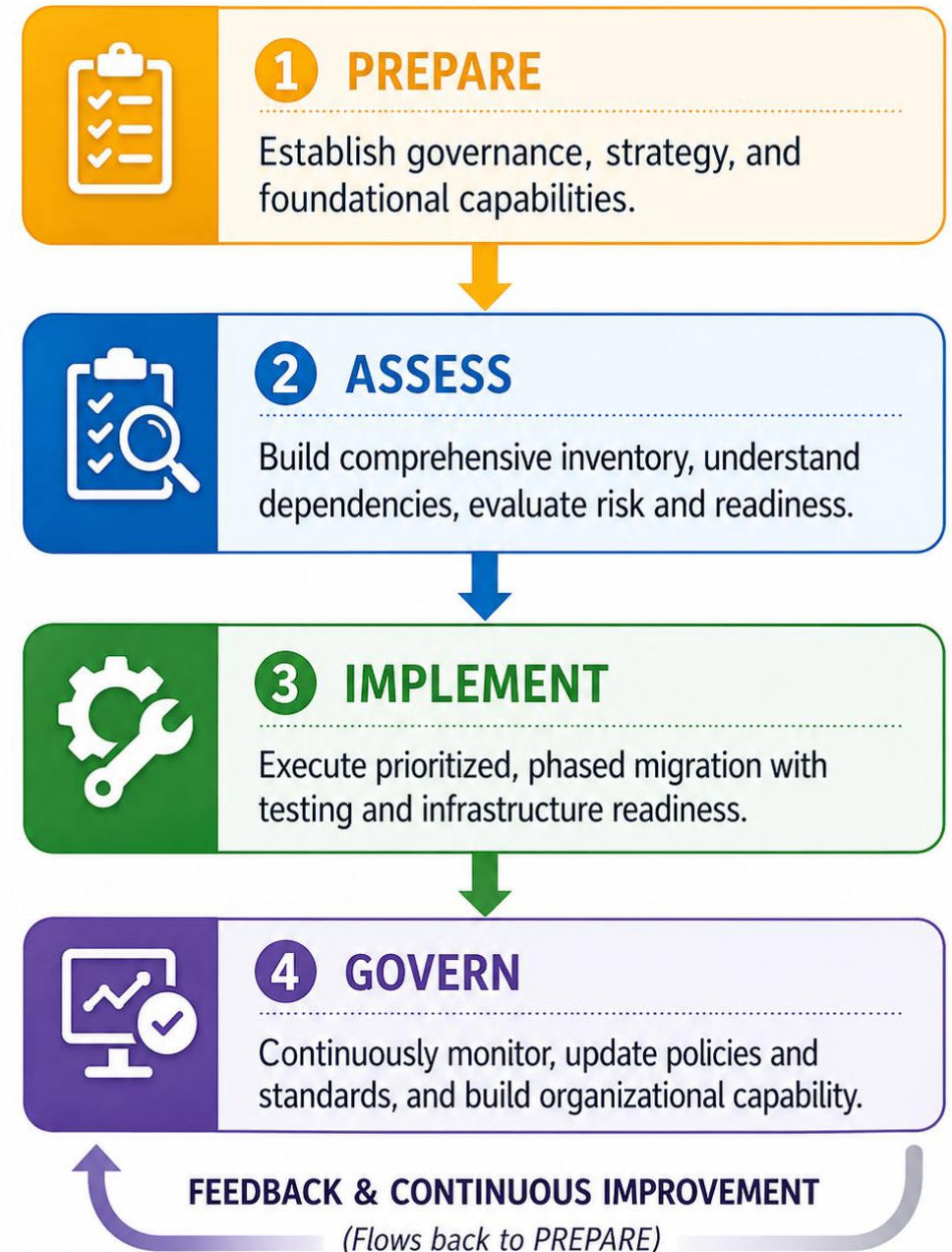
Counts: Assess 20, Govern 19, Implement 18, Prepare 16 | Total n=73



# The SME PQC migration framework

## A four-phase lifecycle, not single-phase transition

- **Prepare** lays down the organisational foundation.
- **Assess** builds cryptographic visibility and risk understanding.
- **Implement** executes phased migration with testing and vendor coordination.
- **Govern** turns PQC readiness into a continuous organisational capability.












## PREPARE PHASE

# PREPARE PHASE RESULTS

Establish governance, strategy, and foundational capabilities for PQC migration

THEME	REPRESENTATIVE ACTIONS (Derived from Results)
 <b>1. Governance &amp; Leadership</b>	<ul style="list-style-type: none"><li>• Establish executive-sponsored PQC governance structure and cross-functional committee.</li><li>• Define leadership roles, ownership and responsibilities for PKI and PQC strategy.</li><li>• Secure organisational commitment and mandate resource allocation for the migration programme.</li></ul>
 <b>2. Strategy, Roadmap &amp; Risk Management</b>	<ul style="list-style-type: none"><li>• Develop comprehensive PQC strategy, phased migration roadmap and execution plan.</li><li>• Align roadmap with organisational risk profile, regulatory timelines and business priorities.</li><li>• Apply risk-based prioritisation (e.g., long-lived data, critical systems, high-risk algorithms).</li></ul>
 <b>3. Policy, Compliance &amp; External Engagement</b>	<ul style="list-style-type: none"><li>• Review and update cryptographic policies, governance frameworks and compliance obligations.</li><li>• Engage regulators, vendors, partners and external experts for guidance and collaboration.</li><li>• Integrate compliance and regulatory requirements into PQC migration planning.</li></ul>
 <b>4. Cryptographic Agility &amp; Asset Foundations</b>	<ul style="list-style-type: none"><li>• Establish cryptographic asset management and discovery capabilities across the organisation.</li><li>• Assess algorithm and protocol dependencies across systems, applications and infrastructure.</li><li>• Build crypto-agility through updatable libraries, tools, architectures and PQC-ready components.</li></ul>
 <b>5. Quantum Readiness &amp; Stakeholder Alignment</b>	<ul style="list-style-type: none"><li>• Define and communicate a quantum security vision aligned to business value.</li><li>• Build awareness and training for executives, IT and technical teams.</li><li>• Align stakeholders from awareness to action to support PQC adoption.</li></ul>
 <b>6. Resourcing &amp; IT Integration</b>	<ul style="list-style-type: none"><li>• Plan and secure financial, staffing and operational resources for PQC migration.</li><li>• Address internal skill gaps through training, upskilling or external expertise.</li><li>• Integrate PQC planning into IT lifecycle, architecture and system design processes.</li></ul>
 <b>7. Early Experimentation &amp; Program Development</b>	<ul style="list-style-type: none"><li>• Initiate pilots, PoCs and solution discovery activities (e.g., proxy-based testing).</li><li>• Benchmark and evaluate solutions to inform migration decisions.</li><li>• Develop playbooks and structured programmes for PQC readiness and execution.</li></ul>



Each action represents a synthesis of multiple detailed insights derived from the analysis of **556** evidence points.














## ASSESS PHASE

# ASSESS PHASE RESULTS

Build comprehensive understanding, evaluate risks and readiness, and define migration scope

THEME	REPRESENTATIVE ACTIONS (Derived from Results)
 <b>1. Cryptographic Bill of Materials Management</b>	<ul style="list-style-type: none"><li>• Create and maintain a Cryptographic Bill of Materials (CBOM) with detailed attributes and dependencies.</li><li>• Identify all systems, assets, and services using cryptography across code, infrastructure and applications.</li><li>• Prioritise and track improvements to discovery and inventory visibility as part of migration planning.</li></ul>
 <b>2. Cryptographic Discovery and Inventory</b>	<ul style="list-style-type: none"><li>• Conduct iterative discovery to identify cryptographic usage, algorithms, keys and certificates.</li><li>• Map cryptography across code, infrastructure, applications and databases (including algorithm and key usage).</li><li>• Inventory PQC-relevant components including libraries, archives, keystores, software and external products.</li></ul>
 <b>3. Dependency and Ecosystem Mapping</b>	<ul style="list-style-type: none"><li>• Map dependencies across applications, vendors, external systems and third parties.</li><li>• Verify algorithm support and availability of quantum-safe libraries across operating environments.</li><li>• Assess vendors and suppliers and the broader ecosystem for PQC readiness.</li></ul>
 <b>4. Quantum Risk and Data Criticality Assessment</b>	<ul style="list-style-type: none"><li>• Evaluate data sensitivity and confidentiality (lifespan) and identify long-lived sensitive data.</li><li>• Classify and prioritise systems and assets based on quantum risk and mission/business criticality.</li><li>• Assess quantum-related risk using structured frameworks, exposure modelling and cost–benefit analysis.</li></ul>
 <b>5. Assessment Documentation and Baselines</b>	<ul style="list-style-type: none"><li>• Document assessment artefacts, diagnostic outputs and baseline documentation for PQC migration.</li><li>• Establish baselines for current cryptographic posture, risks and dependencies.</li><li>• Create traceable records to support decision-making and future re–assessments.</li></ul>
 <b>6. System and Infrastructure Feasibility Analysis</b>	<ul style="list-style-type: none"><li>• Analyse system architecture, dependencies and infrastructure constraints (compute, memory, energy, continuity).</li><li>• Assess legacy systems and constrained technologies to determine feasible migration approaches.</li><li>• Evaluate PQC algorithm suitability, performance impact and interoperability considerations.</li></ul>
 <b>7. Migration Effort and Timeline Estimation</b>	<ul style="list-style-type: none"><li>• Define transition risk appetite and identify key visibility gaps and technology readiness.</li><li>• Estimate migration effort, timelines and sequencing while accounting for execution constraints.</li><li>• Integrate quantum risk considerations into enterprise risk management and security governance.</li></ul>
 <b>8. Organisational Readiness and Governance Assessment</b>	<ul style="list-style-type: none"><li>• Evaluate governance clarity, skill sufficiency, resource constraints and requirement fragmentation.</li><li>• Assess organisational readiness for PQC adoption and ability to absorb change.</li><li>• Identify capability gaps, training needs and enablers for successful migration.</li></ul>
 <b>9. Standards, Regulation and Guidance Review</b>	<ul style="list-style-type: none"><li>• Review applicable PQC standards, regulations and compliance requirements.</li><li>• Monitor regulatory milestones, procurement signals and industry guidance.</li><li>• Align assessment outputs with regulatory expectations and reporting needs.</li></ul>



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## IMPLEMENT PHASE

# IMPLEMENT PHASE RESULTS

Execute phased and risk-aligned migration with testing and infrastructure readiness

THEME	REPRESENTATIVE ACTIONS (Derived from Results)
 <b>1. PQC Migration Planning and Sequencing</b>	<ul style="list-style-type: none"> <li>• Use cryptographic inventory to plan, prioritise and sequence system-level PQC migrations.</li> <li>• Align transitions with asset lifecycles and avoid disruptive rip-and-replace approaches.</li> <li>• Design system-specific migration plans with cutover strategies, contingency measures and hybrid deployment options.</li> </ul>
 <b>2. PQC Solution Selection and Deployment</b>	<ul style="list-style-type: none"> <li>• Select, acquire and deploy PQC-capable or hybrid cryptographic solutions aligned with standards and interoperability needs.</li> <li>• Implement interim quantum-risk mitigation controls while full PQC migration is underway.</li> <li>• Implement phased deployments and retire vulnerable cryptographic algorithms.</li> </ul>
 <b>3. Infrastructure and Application Modernisation</b>	<ul style="list-style-type: none"> <li>• Plan and implement hardware, software and infrastructure upgrades for PQC readiness.</li> <li>• Upgrade cryptographic infrastructure, libraries and development architectures to support PQC and crypto-agility.</li> <li>• Upgrade security infrastructure and components (e.g., PKI, TLS, SSH, identity systems) to support PQC.</li> </ul>
 <b>4. Pilot Testing and Laboratory Validation</b>	<ul style="list-style-type: none"> <li>• Run pilots, proofs of concept and controlled tests to validate PQC solutions in lab and pre-production.</li> <li>• Test implementations in laboratory environments, validating interoperability, usability, performance and security.</li> <li>• Benchmark solutions to inform full deployment decisions.</li> </ul>
 <b>5. Vendor, Supplier and Ecosystem Execution</b>	<ul style="list-style-type: none"> <li>• Align supply chain and ecosystem partners with the organisation's PQC transition strategy.</li> <li>• Execute PQC migration in coordination with vendors, suppliers and system owners.</li> <li>• Ensure vendor engagement captures support status, timelines, hybrid capabilities and roadmap commitments.</li> </ul>
 <b>6. Change Management and SDLC Integration</b>	<ul style="list-style-type: none"> <li>• Integrate PQC transition activities into organisational change management and development processes.</li> <li>• Ensure PQC is integrated across SDLC, APIs and application/product lifecycles.</li> <li>• Continuously execute, monitor and adjust the migration program during implementation.</li> </ul>
 <b>7. Legacy and Non-Migratable Systems</b>	<ul style="list-style-type: none"> <li>• Implement mitigation strategies for legacy or non-migratable systems using asset-level decisions.</li> <li>• Retire, accept temporarily or remediate systems based on risk, usage and compliance impact.</li> <li>• Maintain business continuity while reducing quantum-related risk exposure.</li> </ul>
 <b>8. Quality Assurance, Compliance and Inventory</b>	<ul style="list-style-type: none"> <li>• Validate PQC implementations and ensure compliance with standards and policies.</li> <li>• Update cryptographic inventories to reflect new implementations and retirements.</li> <li>• Maintain configuration records and evidence for compliance and audit.</li> </ul>
 <b>9. Centralised Crypto and Key Management Services</b>	<ul style="list-style-type: none"> <li>• Establish centralised cryptographic services and key management infrastructure.</li> <li>• Implement automated key management, rotation and lifecycle controls.</li> <li>• Ensure infrastructure supports PQC algorithms and TLS termination where appropriate.</li> </ul>



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## GOVERN PHASE

# GOVERN PHASE RESULTS

Sustain, measure, and continuously improve PQC governance, compliance, and resilience

THEME	REPRESENTATIVE ACTIONS (Derived from Results)
 <b>1. PQC Governance Bodies and Leadership Roles</b>	<ul style="list-style-type: none"> <li>Establish PQC governance bodies, roles, and ownership across the organisation.</li> <li>Appoint and empower cryptographic champions to coordinate PQC adoption.</li> </ul>
 <b>2. PQC Roadmap Evolution and Milestone Tracking</b>	<ul style="list-style-type: none"> <li>Establish and evolve a PQC migration roadmap with defined milestones and timelines.</li> <li>Align roadmap with external regulatory and vendor transition milestones.</li> </ul>
 <b>3. Programme Monitoring, Measurement, and Reporting</b>	<ul style="list-style-type: none"> <li>Monitor, measure, and report PQC migration progress as a managed risk program using defined KPIs (e.g., reduction in quantum-vulnerable systems).</li> <li>Report outcomes to leadership through regular dashboards and governance reporting.</li> </ul>
 <b>4. Continuous Monitoring and Control Adaptation</b>	<ul style="list-style-type: none"> <li>Continuously monitor PQC implementations and adapt controls over time.</li> <li>Incorporate posture and policy management as part of ongoing governance.</li> </ul>
 <b>5. Exception Management and Incident Response</b>	<ul style="list-style-type: none"> <li>Manage exceptions, sunsets, and disallowed cryptography through formal registries and monitoring.</li> <li>Define and execute incident response procedures within plano, ensuring defined escalations and remediation.</li> </ul>
 <b>6. PQC Standards and Technology Horizon Scanning</b>	<ul style="list-style-type: none"> <li>Track and respond to PQC standardisation, protocol, and technology developments.</li> <li>Monitor certificate ecosystem readiness and technology maturity before production deployment.</li> </ul>
 <b>7. Cryptographic Policy and Standards Lifecycle</b>	<ul style="list-style-type: none"> <li>Maintain and update cryptographic and PQC policies, standards, and procedures.</li> <li>Embed cryptographic agility requirements into governance, processes, and technical practices.</li> </ul>
 <b>8. Enterprise Risk and Compliance Integration</b>	<ul style="list-style-type: none"> <li>Integrate PQC and quantum risk into enterprise cyber, risk, and governance models.</li> <li>Continuously assess and report on risks such as inventory gaps, crypto-agility limitations, technology readiness, resource constraints, and leadership alignment.</li> </ul>
 <b>9. Regulatory Compliance and Standards Alignment</b>	<ul style="list-style-type: none"> <li>Ensure compliance with PQC-related regulations and standards.</li> <li>Align migration timelines with government adoption schedules and leverage hybrid approaches where needed to meet certification constraints.</li> </ul>
 <b>10. Vendor and Product Cryptography Governance</b>	<ul style="list-style-type: none"> <li>Govern vendor and product cryptography by enforcing PQC-capable upgrade paths.</li> <li>Incorporate procurement preferences and vendor transition expectations into governance processes.</li> </ul>
 <b>11. Governance Refinement through Feedback and Workshops</b>	<ul style="list-style-type: none"> <li>Use workshops, pilots, and structured feedback mechanisms to refine PQC governance and migration plans.</li> <li>Continuously improve processes based on stakeholder input and operational learnings.</li> </ul>
 <b>12. Workforce Capability Assessment and Training</b>	<ul style="list-style-type: none"> <li>Assess workforce capability and address skill gaps.</li> <li>Provide PQC training through role-based assessments and structured learning plans.</li> </ul>
 <b>13. Knowledge Sharing and Industry Collaboration</b>	<ul style="list-style-type: none"> <li>Create and participate in PQC knowledge-sharing and collaboration initiatives.</li> <li>Engage with governments, industry bodies, and peers to share best practices and intelligence.</li> </ul>
 <b>14. Incident Response and Security Culture</b>	<ul style="list-style-type: none"> <li>Establish a quantum-aware incident response capability and culture.</li> <li>Continuously update security posture to respond to emerging quantum threats.</li> </ul>
 <b>15. Stakeholder Communication and Regulatory Reporting</b>	<ul style="list-style-type: none"> <li>Communicate PQC strategy and progress to stakeholders and regulators.</li> <li>Provide evidence of migration plans, outcomes and risk posture in line with supervisory expectations.</li> </ul>
<b>16. Strategic Positioning and Trust</b>	<ul style="list-style-type: none"> <li>Use adoption of quantum-safe cryptographic standards as a trust and market differentiation strategy.</li> <li>Demonstrate leadership in PQC readiness to build stakeholder and customer confidence.</li> </ul>



Each action represents a synthesis of multiple detailed insights derived from the analysis of **556** evidence points.

# Key findings

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## Four messages that run across the full framework

**01 PQC migration is a structured organisational transformation**  
It requires governance, coordination, and continuous adaptation — not just algorithm replacement.

**02 Discovery and risk assessment drive the transition**  
Inventory, dependency mapping, CBOMs, and data criticality are key prerequisites for shaping migration decisions.

**03 Vendor and ecosystem dependence is central**  
Cloud platforms, suppliers, and third-party technologies strongly shape migration timing and feasibility.

**04 Implementation must be phased and adaptive**  
Pilots, hybrid cryptography, and lifecycle-aligned sequencing outperform blanket replacement strategies.



# Practical implications

## What SMEs should do first

### Implications for SMEs

- Start with governance, not technology
- Prioritise cryptographic visibility through inventory and CBOM development
- Adopt risk-based migration waves instead of blanket replacement
- Treat vendors and suppliers as central migration actors
- Build continuous monitoring, policy adaptation, and workforce capability

#### Management implication

The framework helps SMEs move from uncertainty to structured, evidence-based decision-making.

### Suggested migration work packages



*Each work package should define specific ownership, timelines, and success metrics.*

# SME PQC MIGRATION FRAMEWORK

Lifecycle-Based PQC Migration for SMEs

## 1 PREPARE

### KEY INSIGHTS

- Governance & Leadership**  
Establish PQC governance structure, roles and executive sponsorship.
- Strategy & Roadmap**  
Define PQC strategy, roadmap and milestones aligned to business goals.
- Policy & Compliance Alignment**  
Review policies, standards and ensure compliance obligations.
- Stakeholder Awareness & Training**  
Build awareness, skills and communication across teams.
- Early Experimentation**  
Run pilots and PoCs to validate feasibility and reduce risk early.

## 2 ASSESS

### KEY INSIGHTS

- Cryptographic Discovery & Inventory**  
Create CBOM and discover all crypto assets, systems, keys and certificates.
- Dependency & Ecosystem Mapping**  
Map dependencies across applications, infrastructure, vendors and third parties.
- Risk & Data Sensitivity Assessment**  
Assess quantum risk, data criticality and prioritise high-risk exposures.
- Feasibility & Constraint Analysis**  
Analyse technical, operational and business constraints and options.
- Migration Scope & Timeline**  
Define migration scope, sequencing, timelines and quick wins.

## 4 GOVERN

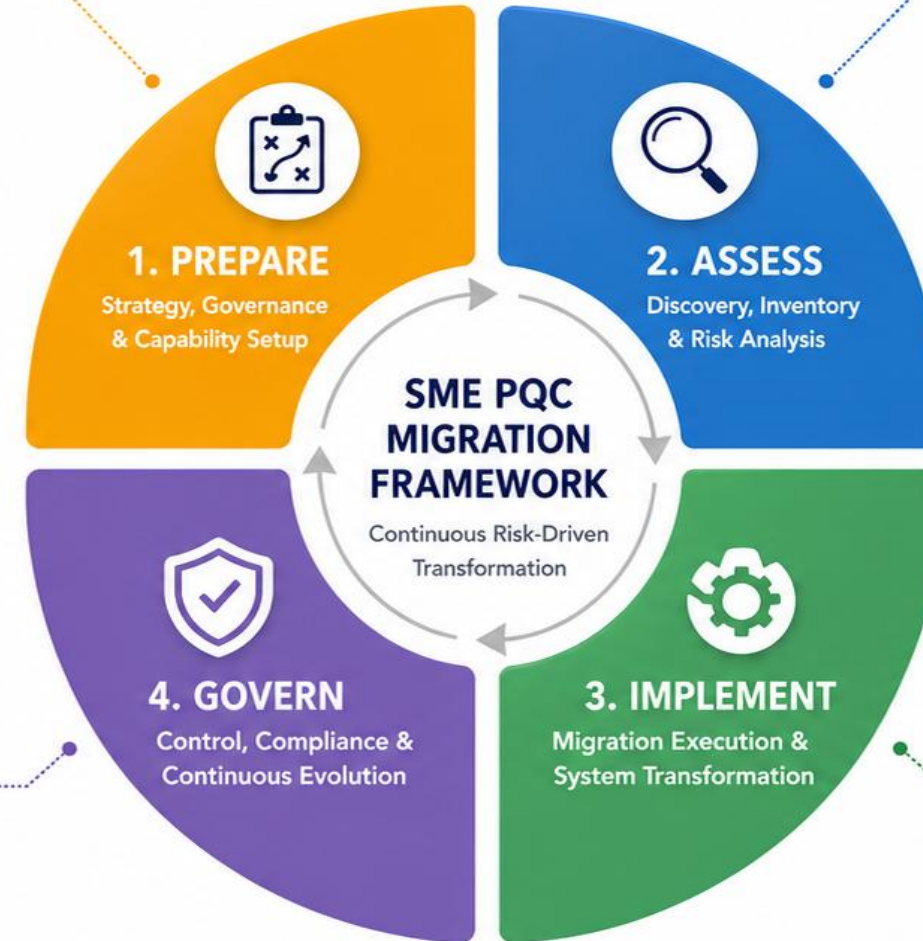
### KEY INSIGHTS

- Monitoring & KPI Tracking**  
Monitor PQC progress, security posture and KPI performance.
- Roadmap & Milestone Tracking**  
Track milestones and adapt roadmap based on risk and technology changes.
- Risk, Compliance & Standards**  
Integrate PQC into enterprise risk, audits and compliance programs.
- Vendor Governance**  
Govern vendors and products; enforce SLAs and crypto-agility.
- Incident Response & Trust**  
Embed PQC in incident response plans and build trust with stakeholders.

## 3 IMPLEMENT

### KEY INSIGHTS

- Migration Planning & Sequencing**  
Plan migration waves, dependencies and cutover strategy.
- Solution Selection & Deployment**  
Select PQC solutions and deploy PQC-enabled services, libraries and tools.
- Infrastructure Modernisation**  
Modernise infrastructure and applications for PQC readiness and interoperability.
- Testing & Validation**  
Test interoperability, performance, security and failure scenarios.
- Vendor & Ecosystem Execution**  
Engage vendors, manage contracts and ensure delivery.
- Crypto & Key Management Services**  
Establish/modernise key management and cryptographic operations.



### CROSS-CUTTING ENABLERS (Across All Phases)



Crypto Agility  
by Design



Stakeholder &  
Ecosystem Collaboration



Data Protection &  
Confidentiality



Regulatory &  
Standards Alignment



Continuous Improvement  
& Feedback Loops

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